ILLINOIS GENERAL ASSEMBLY

RESEARCH RESPONSE

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HISTORY OF ILLINOIS LEGISLATORS' COMPENSATION AND EXPENSE ALLOWANCES

Overview

The Legislative article of the 1970 Constitution says "A member shall receive a salary and allowances as provided by law, but changes in the salary of a member shall not take effect during the term for which he has been elected." From 1984 to 2008, legislative salary changes were proposed by the Compensation Review Board, subject to disapproval by both houses of the General Assembly. The Board was abolished in 2009, but an automatic adjustment for inflation that it began in 1990 is to continue—subject to appropriation of amounts to fund increases.

Legislative leaders have received additional compensation since 1967, and committee chairmen and minority spokesmen since 1989. Legislators' office allowances have been indexed for inflation since 2002.

Salary

Until 1897, Illinois legislators got no salary; they were paid by the number of days in session. Under the 1848 Constitution they were paid \$2 a day for the first 42 days in attendance, dropping to \$1 a day thereafter—plus 10ϕ per mile as a travel allowance.² The 1870 Constitution said legislators were to be paid \$5 a day, with no limit on number of days, until provided otherwise by law.³ The General Assembly did not provide otherwise until 1897, when the \$5 per diem was replaced with a biennial salary of \$1,000.⁴ Legislators were paid \$700 at the start of each General Assembly and \$300 when they adjourned *sine die*. This was not changed until 1909, when the salary was doubled to \$1,000 a year.⁵ Later salaries were as follows:

Year	Salary	Year	Salary
1917	\$ 1,750	1991 (July 1)	\$37,230
1939	2,500	1992 (July 1)	38,496
1947	3,000	1993 (July 1)	39,42 0
1953	5,000	1994 (July 1)	40,445
1959	6,000	1995 (Jan. 11)	42,265
1965	7,500	1995 (July 1)	45,669
1967	9,000	1996 (July 1)	47,039
1969	12,000	1997 (July 1)	48,403
1971	17,500	1998 (July 1)	49,807
1975	20,000	1999 (Jan. 13)	50,803
1979	25,000	1999 (July 1)	53,581
1980	28,000	2000 (July 1)	55,778
1985	30,250	2001 (July 1)	57,619
1985 (July 1)	32,500	2007 (July 1)	65,3 5 3
1987	33,962	2008 (July 1)	67,836
1987 (July 1)	35,661	2010 (July 1)	69,600*

^{*} The 2010 increase (an inflation adjustment) will be paid only if funds are appropriated for it.



From 1909 to 1941, legislators got their entire 2-year salaries at the start of the biennial session. In 1941 they were paid in annual lump sums, but in 1943 they could receive 2 years' salary at the start of the biennial session on written request. Monthly payment was required beginning in 1977.6

In 1984 the General Assembly created a Compensation Review Board with 12 members—3 appointed by each of the legislative leaders.⁷ The Board recommends pay for members of the General Assembly, judges, executive officers, and major appointed officers.⁸ The Board files a report, which may be rejected in whole or reduced uniformly by a majority of the members elected to each house. Unless both houses so act, the Board's recommendation takes effect.⁹ The Illinois Supreme Court has upheld this law.¹⁰

In April 1990, the Compensation Review Board provided for automatic annual increases in the salaries of state officers, including legislators, to compensate for intervening inflation. Each salary is to increase by the same percentage as the increase during the last *calendar* year in the Employment Cost Index, Wages and Salaries for State and Local Government Workers issued by the U.S. Department of Labor—up to a maximum of 5% in any year. Under this provision, salaries of state officials covered by the Board had the following inflation adjustments (each effective July 1 of the year shown):

Year	Percentage	Year	Percentage
1991	4.4%	2001	3.3%
1992	3.4	2002	0
1993	2.4	2003	0
1994	2.6	2004	0
1995	3.4	2005	0
1996	3.0	2006	0
1997	2.9	2007	13.4*
1998	2.9	2008	3.8
1999	3.4		
2000	4.1		

^{*} The 13.4% increase in 2007 represented the compounded total of four inflation adjustments, the first three of which had earlier been rejected by the General Assembly: 3.8% in 2002, 2.8% in 2003, 2.7% in 2004, and 3.5% in 2007. No inflation adjustments of 2005 and 2006 were ever made.

The April 1994 Compensation Review Board report recommended, in addition to the inflation adjustments, a 4.5% increase in legislative salaries on July 1, 1994 and a further 4.5% increase on July 1, 1995. In April 1998, the Board recommended, in addition to the inflation adjustments, increases of 2% each on July 1, 1998 and July 1, 1999. Those recommendations took effect (in the case of the non-inflation increases, when members' next terms began). In March 2000, the Board recommended increases of 2% on July 1, 2000 and July 1, 2001, in addition to adjustments for inflation; the General Assembly rejected that recommendation. In 2002 the Board recommended judicial pay raises but none for other officers. That recommendation was rejected by 55-0 in the Senate and 115-0 in the House. A law that same year blocked a 3.8% inflation adjustment that would have taken effect July 1, 2002.

In 2004 the Board did not recommend an increase in salaries, but recommended implementing a 3.8% inflation adjustment that would have taken effect on July 1, 2002 and a 2.8% inflation adjustment that would have taken effect on July 1, 2003.¹⁹ That recommendation was rejected 41-15 in the Senate and 101-8 in the House.²⁰ In 2006, the Board again did not recommend an increase in salary levels, but did recommend implementing inflation adjustments of 2002 (3.8%), 2003 (2.8%), and 2004 (2.7%).²¹ A resolution to reject that recommendation passed the House 78-22 but lost in the Senate by 25-21,²² so the recommendation took effect on July 1, 2007.²³ Legislators also received a 3.5% inflation adjustment on that date, based on the increase in the index in 2006. In 2008 the Board recommended a 1% pay increase on July 1, 2008 and another 1% increase on July 1, 2009.²⁴ A resolution rejecting that recommendation passed the House 94-82 and the Senate 47-0;²⁵ but legislators did receive a 3.8% inflation adjustment on July 1, 2008.

Such automatic increases in salary, based on an objective measure of inflation or other objective standard, appear to be constitutional if they are enacted or otherwise provided for *before* the term of office of the persons to whom they apply.²⁶ The purpose behind the constitutional prohibition is to prevent government officers from having discretion (or influence over other persons) to raise their salaries during their current term of office.

A 2009 act abolished the Compensation Review Board and barred inflation adjustments in fiscal year 2009 (July 2009 to June 2010).²⁷ But inflation adjustments will resume in July 2010 if money for them is appropriated. The inflation adjustment would be 2.6%,²⁸ raising the base legislative salary to \$69,600. However, it will be implemented only if an appropriation sufficient to pay the additional amount is enacted.²⁹ A search for bills proposing to appropriate such additional amounts found none; at least two bills or amendments would appropriate enough to fund legislative salaries at \$67,836.

Appendix A shows legislative salaries from 1897 to 2010.

Additional Compensation for Leaders

Starting in 1967, some legislative leaders have received higher salaries than regular members. When this practice began, nine leaders got additional amounts of \$1,500 to \$4,000.\frac{30}{20}\$ The number of leaders has gradually grown. Leaders now receive annual salaries \$18,067 to \$27,477 above those paid to ordinary legislators.\frac{31}{20}\$ The top salary is paid to the Speaker and Minority Leader of the House, and to the President and Minority Leader of the Senate. Appendix B gives detailed information on additional compensation to legislative leaders from 1967 to 2010.\frac{32}{20}

Under a 1989 law,³³ chairmen of select and standing committees in the House and the Senate, and minority spokesmen for committees in each house, get an additional \$10,327 annually.³⁴ A member serving in more than one leadership position is entitled to only the single highest additional payment applicable. Leaders of three Senate service committees are not eligible: the Rules Committee, Committee on Committees, and Committee on Assignment.³⁵

Past increases in the amounts of extra pay for legislative leaders took effect at the beginning of the next General Assembly in all but one instance. By contrast, extra pay for newly created positions has been paid during the

General Assembly that created those positions. Increases enacted in 1989 were intended to be effective retroactive to January 1989, but an Attorney General's opinion (confirmed by an Illinois Supreme Court decision) said the extra pay was a salary increase, and thus under the 1970 Constitution could not take effect during the current term of any legislator.³⁶ Therefore the Comptroller did not pay the additional amounts added or increased until the 87th General Assembly convened in 1991.

Expense Allowances

Legislators also get expense allowances, which have increased over the years. Under the 1870 Constitution, legislators were entitled to up to 10ϕ per mile for travel and \$50 each session for "postage, stationery, newspapers, and all other incidental expenses"³⁷ Starting in 1967, legislators were allowed to obligate up to \$2,000 a year for offices (used primarily in district offices).³⁸ The office allowance was increased over time from \$3,600 in 1969 to \$69,409 for representatives and \$83,063 for senators in 2006.³⁹ Under a 2001 law, ⁴⁰ beginning July 1, 2002 the office allowance increases each fiscal year by the same percentage as the increase during the last calendar year in the Employment Cost Index, Wages and Salaries for State and Local Government Workers issue by the U.S. Department of Labor—up to a maximum of 5% in any year. This adjustment cannot reduce office allowances even if the Index falls from one year to the next.⁴¹

Legislators are not paid any of this money directly. It is appropriated to the President of the Senate and Speaker of the House, and is spent using vouchers authorized by each legislator. The office allowance cannot be used to pay compensation to a specified list of relatives of the legislator spending it.⁴²

In 1973 the \$50 allowance for postage and other incidentals was eliminated; legislators began getting a \$32 allowance for food, lodging, and other expenses for each session day.⁴³ In 1975 this was raised to \$36 per session day.⁴⁴ In 1984 the daily allowance was set at the amount allowed under the federal Internal Revenue Code to be deducted for such expenses without supporting documentation.⁴⁵ It is now \$139 per day.⁴⁶

In 1967 the mileage allowance was raised from 10¢ to 15¢ per mile,⁴⁷ and in 1979 it was raised to 20¢ per mile.⁴⁸ In 1984 it was made equal to the reimbursement level for federal employees; that amount is currently 50¢ per mile.⁴⁹

Appendix A also gives information on legislative expense allowances from 1897 to 2010.

Notes

- 1. Ill. Const. 1970, art. 4, sec. 11.
- 2. Ill. Const. 1848, art. 3, sec. 24.
- 3. Ill. Const. 1870, art. 4, sec. 21.
- 4. Laws 1895, p. 176, sec. 1.
- 5. Laws 1907-8, p. 85.
- 6. P.A. 79-1333 (1977).
- 7. P.A. 83-1177 (1984); 25 ILCS 120/1 ff. and 115/1, first sentence.
- 8. The categories of officers for whom the Board set salaries were described as legislators, judges (excluding county supplements to their pay), state's attorneys (excluding county supplements to their pay), elected constitutional officers, and "certain appointed officers" of the

state government (25 ILCS 120/4, introductory paragraph until it was repealed by P.A. 96-800, sec. 40). A number of statutory provisions say that some appointed officer, or group of appointed officers, will receive a stated salary or the salary set by the Compensation Review Board, whichever is more. Under P.A. 96-800, sec. 35 (2009), such provisions are now to be interpreted to mean the salary in effect when that Public Act took effect (Oct. 30, 2009), with inflation adjustments beginning July 1, 2010 (see 25 ILCS 120/2.1 and 120/5.6, added by P.A. 96-800, sec. 35).

- 9. 25 ILCS 120/5(b).
- 10. Quinn v. Donnewald, 107 III. 2d 179, 483 N.E. 2d 216 (1985).
- 11. Report of the Compensation Review Board, May 1, 1990, p. 5. The General Assembly approved this portion of the Board's report, but disapproved the remainder that called for increases in base salaries before applying the annual inflation-based increases.
- 12. Report of the Compensation Review Board, April 28, 1994.
- 13. Report of the Compensation Review Board, April 30, 1998.
- 14. Report of the Compensation Review Board, March 31, 2000.
- 15. 91st General Assembly S.J.R. 70 (O'Malley-Radogno-Donahue-Noland-Petka et al.—J.Curry), rejecting the report of the Board, passed both houses. H.J.R. 58 (J.Curry), also proposing to reject the report, was tabled.
- 16. Report of the Compensation Review Board, March 29, 2002, p. 3.
- 17. 92nd General Assembly S.J.R. 63 (2002), passed the Senate April 11 and the House April 24, 2002.
- 8. 25 ILCS 120/5.5 (added by P.A. 92-607 (2002)) and Report of the Compensation Review Board, March 31, 2004, p. 3.
- 19. Report of the Compensation Review Board, March 31, 2004, pp. 3 and 8.
- 20. 93rd General Assembly S.J.R. 85 (2004), passed each house June 9, 2004.
- 21. Report of the Compensation Review Board, March 31, 2006, p. 1.
- 22. 94th General Assembly H.J.R. 121 (2006), passed House April 25, 2006, failed in Senate Nov. 16, 2006. (The vote in the Senate to reject the resolution, although a majority of those voting, was not a majority of the members elected to the Senate as required by the Compensation Review Act to reject such a resolution (25 ILCS 120/5(b), first paragraph).)
- 23. See P.A. 95-348, art.135, sec. 15 (2007).
- 24. Report of the Compensation Review Board, March 31, 2008, p. 13.
- 25. 95th General Assembly H.J.R. 132 (2008), passed House May 7, 2008 and Senate August 12, 2008.
- 26. The Attorney General so advised in Opinion S-1366 (1978 Ops. Atty. Gen., p. 125), based on court decisions in Illinois and Kentucky.
- 27. P.A. 96-800 (2009), enacted by S.B. 2090 (Lauzen-Steans-Cronin-Garrett-Noland et al.—Madigan-Lang-Currie-Bost-Watson et al.), adding 25 ILCS 120/2.1, 120/3.1, and 120/5.6 and amending numerous other sections.
- 28. Telephone conversation with Christine Bell, Comptroller's office, May 12, 2010.
- 29. Christine Bell conversation.
- 30. Laws 1965, p. 1075.

- 31. E-mail message from Kathy Cutler, Comptroller's office, April 19, 2010.
- 32. Laws 1967, p. 1661; Laws 1969, p. 273; P.A.'s 77-7 (1971), 77-355 (1971), 78-1284 (1975), 79-1333 (1976), 79-1454 (1976), 80-6 (1977), 80-4th S.S.-1, 81-1559 (1981), 83-1177 (1984), 84-15 (1985), and 86-27 (1989); Kathy Cutler e-mail message.

33. P.A. 86-27 (1989), amending the section now cited as 25 ILCS 115/1, first paragraph.

34. Kathy Cutler e-mail message.

35. 25 ILCS 115/1, first paragraph.

- 36. Op. III. Att'y Gen. 89-2 (1989); *Rock v. Burris*, 39 III. 2d 494, 564 N.E.2d 1240 (1990).
- 37. III. Const. 1870, art. 4, sec. 21.

38. Laws 1967, p. 4166.

- 39. P.A.'s 76-397 (1969), 77-7 (1971), 77-355 (1971), 77-2nd S.S.-3 (1973), 78-1284 (1975), 80-85 (1977), 83-1177, sec. 22 (1984), 84-1288 (1986), 86-27 (1989), 90-569 (1998), and 91-952 (2001). The provision is now codified as 25 ILCS 115/4.
- 40. P.A. 91-952 (2001), enacted by S.B. 1855 (Philip-S.Weaver—M.Madigan), amending 25 ILCS 115/4, first paragraph.
- 41. 25 ILCS 115/4, first paragraph.
- 42. 25 ILCS 115/4.2.
- 43. P.A. 77-2nd S.S.-5 (1973).
- 44. P.A. 78-1284 (1975).
- 45. P.A. 83-1177, sec. 22 (1984), amending provisions now cited as 25 ILCS 115/1, second paragraph, last sentence. It says that each legislator is to get food and lodging allowances "equal to the amount per day permitted to be deducted for such expenses under the Internal Revenue Code" A provision in the Internal Revenue Code allows Illinois legislators to deduct the maximum per diem paid to federal employees when away from home on federal business in Springfield (26 U.S. Code subsec. 162(h)(1)(B)); so the provision of Illinois law just quoted is interpreted to refer to that amount.
- 46. "Illinois—FY 10" (downloaded April 16, 2010 from interactive page on General Services Administration Internet site).
- 47. Laws 1967, p. 2867.
- 48. P.A. 80-1470 (1978).
- 49. "Privately Owned Vehicle (POV) Mileage Reimbursement Rates" (downloaded April 20, 2010 from interactive page on General Services Administration Internet site).

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Appendix A: History of Illinois Legislators' Compensation, 1897-2010

When change	Annual	Percentage	Office	Expense a	<u>ıllowances</u>
took effect*	salary	increase	expenses	Per diem	Mileage
1897	\$ 500	-	-	†	10¢
1909	1,000	100%	-	†	Ħ
1917	1,750	75	-	†	"
1936	n	-	-	†	5
1939	2,500	43	-	†	11
1946	Ħ	-	-	†	10
1947	3,000	20	-	†	"
1953	5,000	67	-	†	11
1959	6,000	20	-	†	
1965	7,500	25	-	†	.,
1967	9,000	20	\$ 2,000	†	15
1969	12,000	33	3,600	†	# #
1971	17,500	46	6,000	†	"
1973	"	-	10,000	\$32	
1975	20,000	14	12,000	36	15
1977	Ħ	-	17,000	11	ti .
1979	25,000	25	"	11	20
1980	28,000	12	11	11	**
1981					
Dec. 6	11	-	п	56	It
1982					
Aug. 29	"	-	11	59	11
1983					
June 19	II.	=	11	62	11
Dec. 18	Ħ	-	n	65	н
1984					
Jan. 1	11	_	Ħ	ŧı	20.5
HOUSE	11	-	27,000	ff.	11
SENATE	II	_	37,000	н	11
1985					
Jan. 1	30,250	8	rr ·	11	11
July 1	32,500	7	11	**	ц
Nov. 3	II	_	n	69	Ħ
1986					
HOUSE	11	=	35,000	tt	tt
SENATE	11	-	45,000	**	11
1987					
Jan. 1	33,962	4	11	Ħ	n
July 1	35,661	5	11	Ħ	н
Aug. 1	11	-	н	72	21
_				. —	
1988 Aug. 14	11		11	Ħ	22.5
Oct. 9	11	-	tt .	74	11
Oct. 9		-		/	

Appendix A: History of Illinois Legislators' Compensation, 1897-2010 (cont'd)

When change	Annual	Percentage	Office	Expense a	llowances
took effect*	salary	increase	expenses	Per diem	Mileage
•	•				
1989					
HOUSE	11	_	\$47,000	11	11
SENATE	11	_	57,000	H	11
Sept. 17	11	<u>.</u>	"	"	24¢
					•
1991	#27.020	A 01	11	11	25
July 1	\$37,230	4%	tt	\$77	25
Nov. 1		-		\$ 77	
1992					
Mar. 1	**	-	11	79	11
July 1	38,496	3	u	11	tt
1002					
1993	H.		п	83	tt
Mar. 12	39,420	2	II.	93	m
July 1	39,420	2			
1994					
Jan. 1	11	-	11	81	Ħ
July 1	40,445	3	*	11	11
	,				
1995					
Jan. 1	н	-	"	11	30
Jan. 11	42,265	4	11	H	п
July 1	45,669	8	11	"	
1006					
1996	11		11	11	11
Jan. 1	11	-		82	u
Apr. 1 July 1	47,039	3	11	11	31
July 1	47,039	J			31
1997					
Jan. 1	н	-	11	83	u
July 1	48,403	3	tt	11	11
•	·				
1998					
Jan. 1	II	-	11	85	32.5
HOUSE	H	-	57,000	11	H
SENATE	11	=	67,000	"	11
July 1	49,807	3	11	11	"
1000					
1999	11		tt	89	ıı
Jan. 1	50,803	2	**	"	11
Jan. 13 Apr. 1	30,803	_	11	11	31
July 1	53,581	5	11	II	"
July 1	55,501	3			
2000					
Jan. 1	11	-	II.	85	11
Jan. 14	u	-	· ·	11	32.5
July 1	55,778	4	II	11	**

Appendix A: History of Illinois Legislators' Compensation, 1897-2010 (cont'd)

When change	Annual	Percentage	Office	Expense a	<u>llowances</u>
took effect*	salary	increase	expenses	Per diem	Mileage
2001					
Jan. 22	#1	_	11	11	34.5¢
July 1	\$57,619	3%	**	tt	n '
HOUSE	11	-	\$61,000	н	,,
SENATE"	_	-	73,000	"	н
			,		
2002					
Jan. 21	Ħ	-	"	tt	36.5
July 1	57,619	0	63,317	tt.	11
HOUSE	"	"	63,317	"	11
SENATE	11	ŧi	75,774	11	
Oct. 1	II	n	н	\$93	(1
2003			•		
Jan. 1	"	-	11	11	36
July 1	57,619	0	63,317	11	**
HOUSE	11	11	63,317	11	11
SENATE	II.	tt	75,774	n	u
Oct. 1	If	"	TI TI	95	

2004	11	tt	п	п	277 7
Jan. 1				 H	37.5
July 1	57,619	0	63,317		
HOUSE	"	11	63,317		"
SENATE	"		75,774		"
Oct. 1	"	Ü		102	
2005					
Feb. 4	**	11	11	11	40.5
July 1	57,619	0	11	U	11
HOUSE	11	"	66,483	tt .	н
SENATE	u	н	79,562	"	ŧt
Sept. 1	u	11	11	н	48.5
Oct. 1	**	If .	11	120	H
2.5					
2006					
Jan. 1	11	11	11	!!	44.5
July 1	57,619	0	11	11	
HOUSE	"	"	69,409	"	11
SENATE	n	H	83,063	66	11
Oct. 1	11	11	11	125	II
2007					
Feb. 1	44	11	11	11	48.5
July 1	65,353	13.4	11	Ħ	11
Oct. 1	11	11	11	132	11
JU. 1					

Appendix A: History of Illinois Legislators' Compensation, 1897-2010 (cont'd)

2008						
Mar.	19	H	II	II	11	50.5¢
July	1	\$67,836	3.8%	11	11	"
Aug	1	п	II.	II	11	58.5
Oct.	1	н	11	n	\$129	**
2009						
Jan.	1	11	n	н	Ħ	55.0
Oct.	1	11	Ħ	11	\$139	
2010						
Jan.	1	11	n	11	ff	50.0
July	1	69,600△	2.6	11	n	11

- * The 1970 Constitution, Art. 4, sec. 11 prohibits salary increases during the term for which a member is elected; so any salary increase takes effect on the first day of the next General Assembly in January of the next odd-numbered year (or later if specified). Senators serving 4-year terms when an increase takes effect do not get the increase until they are re-elected and begin new terms.
- † The 1870 Constitution set a \$50 limit on legislators' allowance for "postage, stationery, newspapers, and all other incidental expenses and perquisites" for the biennium. The 1970 Constitution sets no such limit.
- Δ The 2010 inflation adjustment will occur only if there is an appropriation sufficient to fund it.

Sources:

- 1897: Laws 1985, p. 176, sec. 1.
- 1909: Laws 1907-08, p. 85.
- 1917: Laws 1915, p. 464.
- 1936: Laws 1935, p. 900.
- 1939: Laws 1937, p. 657.
- 1946: Laws 1945, p. 937-38.
- 1947: Laws 1945, p. 937-38 and Laws 1947, p. 1060.
- 1953: Laws 1951, p. 247.
- 1959: Laws 1957, p. 1526.
- 1965: Laws 1963, p. 1349.
- 1967: Laws 1965, p. 1075; Laws 1967, p. 2867 and p. 4166.
- 1969: Laws 1968, p. 573; P.A. 76-397 (1969).
- 1971: P.A. 76-2589 (1971); P.A. 77-7 (1971); P.A. 77-355 (1971).
- 1973: P.A. 77-2nd S.S.-3 (1973); P.A. 77-2nd S.S.-5 (1973).
- 1975: P.A. 78-1284 (1975).
- 1977: P.A. 80-85 (1977).
- 1979: P.A. 80-4th S.S.-1 (1979).
- 1980: P.A. 80-4th S.S.-1 (1979).
- 1984: P.A. 83-1177, sec. 22 (1984) made the mileage allowance the same as that allowed to federal employees under 5 U.S. Code. Subsec. 5707(b)(2), and per diem the same as the amount legislators could deduct under the Internal Revenue Code (see 26 U.S. Code. Subsec. 162(h)(1)(B)(ii)).
- 1985: Amended initial report of the Compensation Review Board, House Journal, January 7, 1985, p. 5715. (S.J.R. 143, disapproving the initial report of the Compensation Review Board, was adopted by both houses. The amended report proposed the same increase for legislators, but lower ones for the Governor and judges. None of the three resolutions to disapprove the amended report passed both houses: S. Res. 840 failed, H.J.R. 203 was never called for a vote, and H.R. 1384 was adopted in the House only.)

Appendix A: History of Illinois Legislators' Compensation, 1897-2010 (cont'd)

- 1986: Report of Compensation Review Board, April 23, 1986 (H.J.R. 180 to disapprove the report of the Compensation Review Board passed the House June 26, 1986, but failed in the Senate on June 27, 1986); P.A. 84-1288 (1986).
- 1988: Amount allowed to federal employees when away from home on business in Springfield. This appears to be the amount allowed under the Internal Revenue Code (26 U.S. Code. Subsec. 162(h)(1)(B)(ii)).
- 1989: P.A. 86-27 (1989).
- 1991-93: Report of the Compensation Review Board, April 25, 1990, p. 12.
- 1994: 58 Fed. Register p. 67954 (December 22, 1993); Report of the Compensation Review Board, April 28, 1994, p. 3; telephone conversation with Cathy Cutler, Research Executive, Comptroller's office, April 4, 1995.
- 1995: U.S. Department of Labor, Bureau of Labor Statistics, "Employment Cost Index December 1994, Table 5, Wages and Salaries (Not Seasonally Adjusted): Employment Cost Index for Wages and Salaries Only, Civilian and State and Local Government Workers, by Industry and Occupational Group: State and Local Government Workers: Public Administration," p. 11, showing an increase in this index of 3.4% for 1994.
- 1996: U.S. Department of Labor, Bureau of Labor Statistics, "Employment Cost Index December 1995" (Report no. 96-46, February 1996) Table 5, "Wages and Salaries (Not Seasonally Adjusted): Employment Cost Index for Wages and Salaries Only, Civilian and State and Local Government Workers, by Industry and Occupational Group: State and Local Government Workers: Public Administration," p. 11, showing an increase in this index of 3.0% for 1995.
 Per Diem: 61 Fed. Register p. 10252 (March 12, 1996).
 Mileage: 61 Fed. Register p. 25802 (May 23, 1996).
- 1997: U.S. Department of Labor, Bureau of Labor Statistics, "Employment Cost Index December 1996" (Report no. 97-24, January 28, 1997) Table 5, "Wages and Salaries (Not Seasonally Adjusted): Employment Cost Index for Wages and Salaries Only, Civilian and State and Local Government Workers, by Industry and Occupational Group: State and Local Government Workers: Public Administration," p. 11, showing an increase in this index of 2.9% for 1997. Per Diem: 61 Fed. Register 59185 (November 21, 1996).
- 1998- Office expenses: P.A. 90-569 (1998); report of the Compensation Review Board, April 30,
- 2000: 1998; and Comptroller, "91st General Assembly—House Officers & Committee Leaders" (memorandum, December 21, 1999) and Legislative Mileage and per Diem Rates (memorandum, January 31, 2000).
 - Per Diem: 62 Fed. Register 63,797-63,810 (December 2, 1997).
- 2001: Salary: Comptroller, "92nd House Officers & Committee Leaders" and "Senate Officers and Committee Leaders" (tables, updated November 1, 2001 by Jo Smith, Accounting Specialist). Office expenses: P.A. 91-952 (2001).
 - Per Diem: 65 Federal Register 53472 (September 1, 2000).
 - Mileage: 66 Fed. Register 6481 (January 22, 2001).
- 2002: Salary: Comptroller, "Salaries of Elected Appointed Officials" (telephone conversations with Bob Williams, Public Service Administrator, Comptroller's Office, and Christine Bell, Director of Budget and State Officers Payroll, Comptroller's Office, October 6, 2004).
 Office expenses: P.A. 91-952 (2001).
 - Per Diem: 66 Fed. Register 46070, effective October 1, 2001 (August 31, 2001). Mileage: 67 Fed. Register 1902, effective January 21, 2002 (January 15, 2002).
- 2003: Salary: Comptroller, "Salaries of Elected Appointed Officials" (telephone conversations with Bob Williams, Public Service Administrator, Comptroller's Office, and Christine Bell, Director of Budget and State Officers Payroll, Comptroller's Office, October 6, 2004).
 - Office expenses: Telephone conversations with Carla Smith, Fiscal Officer for the Secretary of the Senate, February 17, 2005 and Kevin Tirey, Fiscal Officer for the Clerk of the House, March 2, 2005.
 - Inflation adjustments for office expenses provided for in P.A. 91-952 were not included in the budget for 2003 (telephone conversation with Brad Bolin, Assistant Clerk of the House, March 28, 2005).

Appendix A: History of Illinois Legislators' Compensation, 1897-2010 (cont'd)

Per Diem: 67 Fed. Register 56160 (August 30, 2002).

Mileage: 68 Fed. Register 493 (January 6, 2003).

2004: Salary: Comptroller, "Salaries of Elected Appointed Officials" (telephone conversations with Bob Williams, PSA, Comptroller's Office, and Christine Bell, Director of Budget and State Officers Payroll, Comptroller's Office, October 6, 2004).

Office expenses: Telephone conversations with Carla Smith, Fiscal Officer for the Secretary of the Senate, February 17, 2005 and Kevin Tirey, Fiscal Officer for the Clerk of the House, March 2, 2005.

Inflation adjustments for office expenses provided for in P.A. 91-952 were not included in the budget for 2004 (telephone conversation with Brad Bolin, Assistant Clerk of the House, March 28, 2005). Mileage: 68 Fed. Register 69618 (December 15, 2003).

Per Diem: "Per Diem Rates, Illinois—2004") (downloaded from U.S. General Services Administration Internet site). (General Services Administration regulations on maximum per diems for federal employees traveling on business, formerly published at 41 Code of Fed. Regs., ch. 301, Appendix A, are now published solely on the GSA Internet site at http://www.gsa.gov/perdiem (68 Fed. Register 52035, August 29, 2003).)

2005: Salary: Telephone conversation with Sharolyne White, Comptroller's Office, March 20, 2007. Office expenses: Telephone conversations with Carla Smith, Fiscal Officer for the Secretary of the Senate, March 20, 2007 and Nancy Daugherty, Fiscal Officer for the Clerk of the House, March 20, 2007.

Per Diem: "Illinois—FY 06" (downloaded from the U.S. General Services Administration Internet site, March 20, 2007).

Mileage: 71 Fed. Register 876 (January 6, 2006).

2006: Salary: Telephone conversation with Sharolyne White, Comptroller's office, March 20, 2007. Office expenses: Telephone conversations with Carla Smith, Fiscal Officer for Secretary of the Senate and Nancy Daugherty, Fiscal Officer for Clerk of the House, March 20, 2007. Per Diem: "Illinois—FY 07" (downloaded March 20, 2007 from General Services Administration Internet site).
Mileage: 72 Fed. Register 4210 (January 30, 2007).

Salary: E-mail message from Kathy Cutler, Office of the Comptroller, September 16, 2008.
 Office Allowance: E-mail messages from Carla Smith, Fiscal Officer for Secretary of the Senate and Nancy Daugherty, Fiscal Officer for Clerk of the House, September 17, 2008.
 Per Diem: "Illinois—FY 08" (downloaded September 15, 2008 from interactive page on General Services Administration Internet site).

Mileage: "Privately Owned Vehicle (POV) Mileage Reimbursement Rates" (downloaded September 15, 2008 from interactive page on General Services Administration Internet site).

2008: Salary: E-mail message from Kathy Cutler, Office of the Comptroller, September 16, 2008.

Office Allowance: E-mail messages from Carla Smith, Fiscal Officer for Secretary of the Senate and Nancy Daugherty, Fiscal Officer for Clerk of the House, September 17, 2008.

Par Diam: "Illipsia FY 00" (daughlosded September 15, 2008 from intersection name on Carparal

Per Diem: "Illinois—FY 09" (downloaded September 15, 2008 from interactive page on General Services Administration Internet site).

Mileage: "Privately Owned Vehicle (POV) Mileage Reimbursement Rates" (downloaded September 15, 2008 from interactive page on General Services Administration Internet site).

2009- Salary: E-mail message from Kathy Cutler, Office of the Comptroller, April 19, 2010.

2010: Office Allowance: E-mail messages from Carla Smith, Fiscal Officer for Secretary of the Senate and Nancy Daugherty, Fiscal Officer for Clerk of the House, April 22, 2010.

Per Diem: "Illinois—FY 09" (downloaded April 16, 2010 from interactive page on General Services Administration Internet site).

Mileage 2009: "Privately Owned Vehicle (POV) Mileage Reimbursement Rates" (downloaded April 20, 2010 from interactive page on General Services Administration Internet site).

Mileage 2010: "Privately Owned Vehicle (POV) Mileage Reimbursement Rates" (downloaded April 20, 2010 from interactive page on General Services Administration Internet site).

Appendix B: Additional Compensation for Illinois Legislative Leaders, 1967-2010

HOUSE (numbers in parentheses indicate number of positions)

	1967	1968	1969	1971	1973
Speaker Majority Leader Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Whip Minority Whip	\$4,000 2,500 2,500 1,500 1,500	\$4,000 2,500 2,500 1,500 1,500	\$6,000 5,000 5,000 4,000 4,000	\$6,000 5,000 5,000 4,000 (2) 4,000 (2) 3,500 (2) 3,500 (2)	\$6,000 5,000 5,000 4,000 (2) 4,000 (2) 3,500 (2) 3,500 (2)
	1975	1977	1981	1985*	1986*
Speaker Majority Leader Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Whip Minority Whip Maj. Conference Chairman Min. Conference Chairman	\$10,000 7,500 10,000 6,000 (3) 6,000 (3) 5,000 (2) 5,000 (2)	\$10,000 7,500 10,000 6,000 (3) 6,000 (3) 5,000 (2) 5,000 (2)	\$10,000 7,500 10,000 6,000 (4) 6,000 (4) 5,000 (2) 5,000 (2) 5,000 5,000	\$10,000 7,500 10,000 6,000 (4) 6,000 (2) 6,000 (2) 6,000 6,000	\$10,450 7,838 10,450 6,270 (4) 6,270 (2) 6,270 (2) 6,270 6,270
	1987*	1991	1993	1994	1995
Speaker Majority Leader Minority Leader Deputy Majority Leader Deputy Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Whip Minority Whip Maj. Conference Chairman Min. Conference Chairman Committee Chairman Committee Min. Spokesman	\$10,972 8,229 10,972 6,584 (4) 6,584 (2) 6,584 (2) 6,584 6,584	\$16,000 13,500 16,000 11,500 (2) 11,500 (2) 10,500 (6) 10,500 (6) 	\$16,000 13,500 16,000 11,500 (2) 11,500 (6) 10,500 (6) 10,500 10,500 6,000 (29) 6,000 (29)	\$17,155 14,475 17,155 12,330 (2) 12,330 (2) 11,258 (6) 11,258 (6) 11,258 11,258 6,433 (29) 6,433 (29)	\$18,536 15,641 18,536 13,323 (2) 13,323 (2) 12,165 (6) 12,165 (6) 12,165 12,165 6,951 (29) 6,951 (29)

Appendix B: Additional Compensation for Illinois Legislative Leaders, 1967-2010 (cont'd)

HOUSE CONT'D	1996	1997	1998	1999 [†]	1999
Speaker Majority Leader Minority Leader Deputy Majority Leader Deputy Minority Leader Asst. Majority Leader Asst. Minority Leader Maj. Conference Chairman Min. Conference Chairman Committee Chairman Committee Min. Spokesman	\$19,092 16,110 19,091 13,723 (2) 13,723 (2) 12,530 (6) 12,530 (6) 12,530 7,160 (29) 7,160 (29)	\$19,647 16,576 19,647 14,121 (2) 14,121 (2) 12,892 (6) 12,892 (6) 12,892 12,892 7,369 (27) 7,369 (31)	\$20,217 17,057 20,217 14,531 (2) 14,531 (2) 13,266 (6) 13,266 13,266 7,583 (27) 7,583 (31)	\$20,621 17,398 20,621 14,821 (2) 14,821 (2) 13,531 (6) 13,531 13,531 7,734 (34) 7,734 (34)	\$21,749 18,349 21,749 15,632 (2) 15,632 (2) 14,271 (6) 14,271 14,271 8,157 (34) 8,157 (34)
	2000	2001	2002	2003	2004
Speaker Majority Leader Minority Leader Deputy Majority Leader Deputy Minority Leader Asst. Majority Leader Asst. Minority Leader Maj. Conference Chairman Min. Conference Chairman Committee Chairman Committee Min. Spokesman	\$22,641 19,101 22,641 16,273 (2) 16,273 (2) 14,856 (6) 14,856 (6) 14,856 14,856 8,491 (44) 8,491 (43)	\$23,388 19,731 23,388 16,810 (2) 16,810 (2) 15,346 (6) 15,346 15,346 8,771 (44) 8,771 (43)	\$23,388 19,731 23,388 16,810 (2) 16,810 (2) 15,346 (6) 15,346 15,346 8,771 (39) 8,771 (41)	\$23,388 19,731 23,388 16,810 (2) 16,810 (2) 15,346 (6) 15,346 15,346 8,771 (33) 8,771 (25)	\$23,388 19,731 23,388 16,810 (2) 16,810 (2) 15,346 (5) 15,346 15,346 8,771 (32) 8,771 (24)
	2005	2006	2007	2008	2009
Speaker Majority Leader Minority Leader Deputy Majority Leader Deputy Minority Leader Asst. Majority Leader Asst. Minority Leader Maj. Conference Chairman Min. Conference Chairman Committee Chairman Committee Min. Spokesman	\$23,388 19,731 23,388 16,810 (2) 16,810 (2) 15,346 (6) 15,346 15,346 8,771 (36) 8,771 (24)	\$23,388 19,731 23,388 16,810 (2) 16,810 (2) 15,346 (6) 15,326 (5) 15,346 15,346 8,771 (36) 8,771 (25)	\$26,471 22,379 26,471 19,066 (2) 19,066 (2) 17,405 (6) 17,405 17,405 9,948 (56) 9,948 (29)	\$27,477 23,230 27,477 19,791 (2) 19,791 (2) 18,067 (6) 18,067 (6) 18,067 18,067 10,327 (54) 10,327 (31)	\$27,477 23,230 27,477 19,791 (2) 19,791 (2) 18,067 (6) 18,067 (6) 18,067 18,067 10,327 (53) 10,327 (27)

Appendix B: Additional Compensation for Illinois Legislative Leaders, 1967-2010 (cont'd)

HOUSE CONT'D

	2010
Speaker	\$27,477
Majority Leader	23,230
Minority Leader	27,477
Deputy Majority Leader	19,791 (2)
Deputy Minority Leader	19,791 (2)
Asst. Majority Leader	18,067 (6)
Asst. Minority Leader	18,067 (6)
Maj. Conference Chairman	18,067
Min. Conference Chairman	18,067
Committee Chairman	10,327 (52)
Committee Min. Spokesman	10,327 (27)

Appendix B: Additional Compensation for Illinois Legislative Leaders, 1967-2010 (cont'd)

SENATE (numbers in parentheses indicate number of positions)

	1967	1968	1969	1971	1973
President Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Whip Minority Whip	\$4,000 2,500 - 1,500 1,500	\$4,000 2,500 2,000 (2) 1,500	\$6,000 5,000 4,500 (2) 4,000	\$6,000 5,000 4,500 (2) 4,500 (2)	\$6,000 5,000 4,500 (3) 4,500 (2)
	1975	1977	1981	1985*	1986*
President Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Whip Minority Whip Majority Caucus Chairman Minority Caucus Chairman	\$10,000 10,000 6,000 (3) 6,000 (2)	\$10,000 10,000 6,000 (4) 6,000 (3)	\$10,000 10,000 6,000 (4) 6,000 (3) - - 5,000 5,000	\$10,000 10,000 6,000 (3) 6,000 (2) 6,000 6,000 6,000	\$10,450 10,450 6,270 (3) 6,270 (3) 6,270 (2) 6,270 6,270 6,270
	1987*	1991	1993	1994	1995
President Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Whip Minority Whip Majority Caucus Chairman Minority Caucus Chairman Committee Chairman Committee Min. Spokesman	\$10,972 10,972 6,584 (3) 6,584 (3) 6,584 (2) 6,584 6,584 6,584	\$16,000 16,000 12,000 (6) 12,000 (5) 	\$16,000 16,000 10,500 (6) 10,500 (6) 	\$17,155 17,155 11,258 (6) 11,258 (6) 11,258 11,258 11,258 6,433 (16) 6,433 (16)	\$18,536 18,536 12,165 (6) 12,165 (6) 12,165 12,165 12,165 6,951 (16) 6,951 (16)

Appendix B: Additional Compensation for Illinois Legislative Leaders, 1967-2010 (cont'd)

SENATE CONT'D

	1996	1997	1998	1999†	1999
President Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Caucus Chairman Minority Caucus Chairman Committee Chairman Committee Min. Spokesman	\$19,092 19,091 12,530 (6) 12,530 (6) 12,530 12,530 7,160 (16) 7,160 (16)	\$19,647 19,647 12,892 (6) 12,892 (5) 12,892 12,892 7,369 (16) 7,369 (16)	\$20,217 20,217 13,266 6) 13,266 (5) 13,266 13,266 7,583 (16) 7,583 (16)	\$20,621 20,621 13,531 (6) 13,531 (5) 13,531 13,531 7,734 (16) 7,734 (16)	\$21,749 21,749 16,310 (6) 16,310 (5) 16,310 16,310 8,157 (16) 8,157 (16)
	2000	2001	2002	2003	2004
President Majority Leader Minority Leader Deputy Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Caucus Chair/Whip Minority Caucus Chair/Whip Committee Chairman Committee Min. Spokesman	\$22,641 22,641 16,979 (6) 16,979 (5) 16,979 16,979 8,491 (16) 8,491 (16)	\$23,388 23,388 17,539 (6) 17,539 (5) 17,539 17,539 8,771 (16) 8,771 (16)	\$23,388 17,539 23,388 17,539 17,539(5) 17,539 17,539 17,539 8,771(16) 8,771(16)	\$23,388 17,539 23,388 17,539 17,539(5) 17,539 17,539 17,539 8,771(14) 8,771(17)	\$23,388 17,539 23,388 17,539 17,539(5) 17,539 17,539 17,539 8,771(14) 8,771(17)
	2005	2006	2007	2008	2009
President Majority Leader Minority Leader Deputy Minority Leader Asst. Majority Leader Asst. Minority Leader Majority Caucus Chair/Whip Minority Caucus Chair/Whip Committee Chairman Committee Min. Spokesman	\$23,388 17,539 23,388 17,539 17,539 (5) 17,539 (4) 17,539 17,539 8,771 (21) 8,771 (20)	\$23,388 17,539 23,388 17,539 17,539 (5) 17,539 (4) 17,539 17,539 8,771 (20) 8,771 (19)	\$26,471 19,893 26,471 19,893 19,893 (5) 19,893 (4) 19,893 19,893 9,948 (30) 9,948 (14)	\$27,477 20,649 27,477 20,649 20,649 (5) 20,649 20,649 20,649 10,327 (29) 10,327 (14)	\$27,477 20,649 27,477 20,649 20,649 (5) 20,649 (4) 20,649 (5) 20,649 (2) 10,327 (25) 10,327 (13)

Appendix B: Additional Compensation for Illinois Legislative Leaders, 1967-2010 (cont'd)

SENATE CONT'D

	2010
President	\$27,477
Majority Leader	20,649
Minority Leader	27,477
Deputy Minority Leader	20,649
Asst. Majority Leader	20,649 (5)
Asst. Minority Leader	20,649 (4)
Majority Caucus Chair/Whip	20,649 (5)
Minority Caucus Chair/Whip	20,649 (2)
Committee Chairman	10,327 (25)
Committee Min. Spokesman	10,327 (13)

Note: Except as noted, compensation increases after 1986 began on July 1 of each year listed.

* 1985-89: In 1985, additional compensation for leaders was to be set by the Compensation Review Board created by P.A. 83-1177. However, P.A. 84-15 temporarily took that authority away from the Board and returned it to the General Assembly. The Board had recommended \$5,000 for whips and conference chairmen; P.A. 84-15 raised that to \$6,000. P.A. 84-15 said the leaders "shall receive additional amounts... as set by the Compensation Review Board or, as follows, whichever is greater...."

1986-7: Report of the Compensation Review Board, April 23, 1986 (H.J.R. 180, proposing to disapprove the report, passed the House on June 26, 1986 but failed in the Senate on June 27,).

The increases enacted in 1985 were to be retroactive to January 9, 1985, but were not funded until January 1987 when new terms began (P.A. 83-1135); the three new Senate positions were funded at \$6,000 each, retroactive to January 1985 (P.A. 84-1108). The increases to be paid beginning July 1, 1986 were not funded until January 1987 (P.A.'s 84-67, 84-1211, and 85-97). In 1989 the increases were enacted by P.A. 86-27 and funded by P.A. 86-956. But the State Comptroller, relying on Illinois Attorney General's Opinion 89-2 (1989), did not pay them until legislators began new terms, in 1991.

† The first compensation increase in 1999 took effect January 13.

Sources: Compiled by Legislative Research Unit from Auditor of Public Accounts, "Statement of Expenses of the Illinois General Assembly" for 1965 through 1970 and Comptroller's "Statement of Expenses of the Illinois General Assembly" for 1971-1975; Senate Journals from 1977 to present; "Addendum" to House Journals from 1983 to present; 25 ILCS 115/1 ff. (Smith-Hurd); Laws 1965, p. 1075; Laws 1967, p. 1212; Laws 1968, p. 573; P.A. 77-7; P.A. 78-11; P.A. 78-1284; P.A. 79-378; P.A. 80-6; P.A. 81-1559; P.A. 86-27; 88th General Assembly House and Senate Rules; 89th General Assembly House and Senate Rules; Legislative Research Unit, Directory of State Officials (various years); and telephone conversation or e-mail with/from Kathy Cutler, Research Executive, Comptroller's office, April 4, 1995 and September 17, 2008. Figures for 1995 based on the Compensation Review Board's recommendation of a 4.5% increase, plus an adjustment for inflation based on the U.S. Department of Labor, Bureau of Labor Statistics, "Employment Cost Index, Wages and Salaries, By Occupation and Industry Groups: State and Local Government Workers: Public Administration." The index for "Public Administration" increased 3.4% in 1994. Figures for 1996 based on U.S. Department of Labor, Bureau of Labor Statistics, "Employment Cost Index - December 1995" (Report no. 96-46, February 1996), Table 5, "Wages and Salaries (Not Seasonally Adjusted): Employment Cost Index for Wages and Salaries Only, Civilian and State and Local Government Workers, by Industry and Occupational Group," p. 11, showing an increase in the "Public Administration" index of 3.0% for 1995. Figures for 1997 from Office of the Comptroller, "90th General Assembly - House Officers & Committee Leaders" (memorandum, September 24, 1997) and "90th General Assembly - Senate Officers and Committee Leaders" (memorandum, September 1, 1997). Figures for 1998 and 1999 from Office of the Comptroller, "91st General Assembly-House Officers & Committee Leaders" (memorandum, December 21, 1999). Figures for 2000 and 2001 from Office of the Comptroller, "92nd House Officers & Committee Leaders" and "Senate Officers and Committee Leaders" (tables, updated November 1, 2001 by Jo Smith, Accounting Specialist). Figures for 2001

Appendix B: Additional Compensation for Illinois Legislative Leaders, 1967-2010 (cont'd)

from Office of the Comptroller, "Salaries of Elected Appointed Officials" (memorandum, July 1, 2001). These figures for 2002 through 2004 are based on telephone conversations with Bob Williams, Public Service Administrator, Comptroller's Office, and Christine Bell, Director of Budget and State Officers Payroll, Comptroller's Office, October 6, 2004. Figures for 2005-2008 from e-mail message from Kathy Cutler, Public Service Administrator, Comptroller's Office, Sept. 17, 2008. Number of committee chairs calculated by LRU from its *Directory of Illinois State Officials*, 2002, 2003, 2004, 2006, and 2008, and the General Assembly Internet site. Figures for 2009-2010 from e-mail messages from Kathy Cutler, April 19 and 22, 2010. Number of committee chairs calculated by LRU from its *Directory of Illinois State Officials* 2009 and 2010, and the General Assembly Internet site.