

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2023

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SENATE BILL 673  
PROPOSED COMMITTEE SUBSTITUTE S673-PCS45328-BR-7

Short Title: Wastewater Regulatory Relief Act.

(Public)

Sponsors:

Referred to:

April 10, 2023

1 A BILL TO BE ENTITLED  
2 AN ACT TO ALLOW ALTERNATIVE PEAK DAILY SEWAGE FLOW RATES FOR  
3 DESIGN RATE MODELING, TO PERMIT WASTEWATER TREATMENT SYSTEM  
4 EXPANSIONS BEYOND EXISTING ALLOCATION IN CERTAIN CIRCUMSTANCES,  
5 AND TO MAKE CLARIFICATIONS TO THE SYSTEM DEVELOPMENT FEE  
6 STATUTES.

7 The General Assembly of North Carolina enacts:

8  
9 **ALLOW ALTERNATIVE PEAK DAILY SEWAGE FLOW RATES AND PERMIT**  
10 **WASTEWATER TREATMENT SYSTEM EXPANSIONS BEYOND EXISTING**  
11 **ALLOCATION IN CERTAIN CIRCUMSTANCES**

12 **SECTION 1.** G.S. 143-215.1 is amended by adding the following new subsections  
13 to read:

14 "(f3) The permittee for a wastewater treatment system may calculate its wastewater flows  
15 for new dwelling units, including units that have yet to be connected and for which the permittee  
16 has allocated capacity, at 75 gallons per day per bedroom, or at a lower rate approved by the  
17 Department.

18 (f4) No permits for sewer line extensions shall be issued to wastewater treatment systems  
19 owned or operated by municipalities, counties, sanitary districts, or public utilities unless the  
20 systems meet the following requirements:

21 (1) Prior to actual flow exceeding eighty percent (80%) of the system's permitted  
22 hydraulic capacity, based on the average flow during the last calendar year,  
23 the permittee shall submit an engineering evaluation of its future wastewater  
24 treatment, utilization, and disposal needs. This evaluation shall outline plans  
25 for meeting future wastewater treatment, utilization, or disposal needs by  
26 either expansion of the existing system, elimination or reduction of extraneous  
27 flows, or water conservation and shall include the source of funding for the  
28 improvements. If expansion is not proposed or is proposed for a later date, a  
29 justification shall be made that wastewater treatment needs will be met based  
30 on past growth records and future growth projections and, as appropriate, shall  
31 include conservation plans or other measures to achieve waste flow  
32 reductions.

33 (2) Prior to actual flow exceeding ninety percent (90%) of the system's permitted  
34 hydraulic capacity, based on the average flow during the last calendar year,  
35 the permittee shall obtain all permits needed for the expansion of the  
36 wastewater treatment, utilization, or disposal system and, if construction is



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1 needed, submit final plans and specifications for expansion, including a  
2 construction schedule. If expansion is not proposed or is proposed for a later  
3 date, a justification shall be made that wastewater treatment needs will be met  
4 based on past growth records and future growth projections and, as  
5 appropriate, shall include conservation plans or other specific measures to  
6 achieve waste flow reductions.

7 (3) The Director shall allow permits to be issued to facilities that are exceeding  
8 the eighty percent (80%) or ninety percent (90%) disposal capacity if the  
9 additional flow is not projected to result in the facility exceeding its permitted  
10 hydraulic capacity, the facility is in compliance with all other permit  
11 limitations and requirements, and adequate progress is being made in  
12 developing the required engineering evaluations or plans and specifications.  
13 In determining the adequacy of the progress, the Director shall consider the  
14 projected flows, the complexity and scope of the work to be completed, and  
15 any projected environmental impacts.

16 (f5) A permittee for a wastewater treatment system, who has signed a contract for the  
17 expansion of its wastewater treatment system, utilization, or disposal system and whose current  
18 system is located in a county with a projected population growth rate above two percent (2%)  
19 annually or is located in one of the top twenty percent (20%) of the fastest growing counties in  
20 the State, by population, and is meeting flow and pollutant discharge limits set out in the system's  
21 current permit, may allocate one hundred ten percent (110%) of its existing system's hydraulic  
22 capacity and increase the allocation amount to one hundred fifteen percent (115%) when the  
23 expansion of its system is within 24 months of completion, but may not allocate more than the  
24 permitted projected capacity after expansion without approval by the Department. Nothing in  
25 this subsection shall be construed to limit the Department from authorizing allocations above one  
26 hundred fifteen percent (115%) of a system's hydraulic capacity."

## 27

## 28 **SYSTEM DEVELOPMENT FEE CLARIFICATION**

29 **SECTION 2.(a)** G.S. 162A-201(9) reads as rewritten:

30 "(9) System development fee. – A charge or assessment for service, including  
31 service provided pursuant to a wholesale arrangement between a water and  
32 sewer authority organized under Article 1 of Chapter 162A of the General  
33 Statutes and a local governmental unit, imposed with respect to new  
34 development to fund costs of capital improvements necessitated by and  
35 attributable to such new development, to recoup costs of existing facilities  
36 which serve such new development, to recoup costs incurred by a local  
37 government unit to purchase capacity in, or reserve capacity supplied by,  
38 capital improvements or facilities owned by another local government unit, or  
39 a combination of those costs, as provided in this Article. The term includes  
40 amortized charges, lump-sum charges, and any other fee that functions as  
41 described by this definition regardless of terminology. The term does not  
42 include any of the following:

- 43 a. A charge or fee to pay the administrative, plan review, or inspection  
44 costs associated with permits required for development.
- 45 b. Tap or hookup charges for the purpose of reimbursing the local  
46 governmental unit for the actual cost of connecting the service unit to  
47 the system.
- 48 c. Availability charges.
- 49 d. Dedication of capital improvements on-site, adjacent, or ancillary to a  
50 development absent a written agreement providing for credit or  
51 reimbursement to the developer pursuant to G.S. 153A-280,

1 153A-451, 160A-320, 160A-499 or Part 3A of Article 18, Chapter  
2 153A or Part 3D of Article 19, Chapter 160A of the General Statutes.  
3 e. Reimbursement to the local governmental unit for its expenses in  
4 constructing or providing for water or sewer utility capital  
5 improvements adjacent or ancillary to the development if the owner or  
6 developer has agreed to be financially responsible for such expenses;  
7 however, such reimbursement shall be credited to any system  
8 development fee charged as set forth in G.S. 162A-207(c).

9 f. A charge or a fee paid by one local government unit for capacity in, or  
10 reserve capacity supplied by, capital improvements or facilities."

11 **SECTION 2.(b)** G.S. 162A-205 reads as rewritten:

12 **"§ 162A-205. Supporting analysis.**

13 A system development fee shall be calculated based on a written analysis, which may  
14 constitute or be included in a capital improvements plan, that:

- 15 (1) Is prepared by a financial professional or a licensed professional engineer  
16 qualified by experience and training or education to employ generally  
17 accepted accounting, engineering, and planning methodologies to calculate  
18 system development fees for public water and sewer systems.
- 19 (2) Documents in reasonable detail the facts and data used in the analysis and their  
20 sufficiency and reliability.
- 21 (3) Employs generally accepted accounting, engineering, and planning  
22 methodologies, including the buy-in, incremental cost or marginal cost, and  
23 combined cost methods for each service, setting forth appropriate analysis as  
24 to the consideration and selection of a method appropriate to the  
25 circumstances and adapted as necessary to satisfy all requirements of this  
26 Article.
- 27 (4) Documents and demonstrates the reliable application of the methodologies to  
28 the facts and data, including all reasoning, analysis, and interim calculations  
29 underlying each identifiable component of the system development fee and  
30 the aggregate thereof.
- 31 (5) Identifies all assumptions and limiting conditions affecting the analysis and  
32 demonstrates that they do not materially undermine the reliability of  
33 conclusions reached.
- 34 (6) Calculates a final system development fee per service unit of new  
35 development and includes an equivalency or conversion table for use in  
36 determining the fees applicable for various categories of demand.
- 37 (7) Covers a planning horizon of not less than five years nor more than 20 years.
- 38 (8) Is adopted by resolution or ordinance of the local governmental unit in  
39 accordance with G.S. 162A-209.
- 40 (9) Uses the gallons per day per service unit that the local governmental unit  
41 applies to its water or sewer system engineering or planning purposes for  
42 water or sewer, as appropriate, in calculating the system development fee.
- 43 (10) Includes any purchase capacity in, or reserve capacity supplied by, capital  
44 improvements or facilities owned by another local government unit's overall  
45 capacity in capital improvements."

46 **SECTION 2.(c)** G.S. 162A-211 reads as rewritten:

47 **"§ 162A-211. Use and administration of revenue.**

48 (a) Revenue from system development fees calculated using the incremental cost method  
49 or marginal cost method, exclusively or as part of the combined cost method, shall be expended  
50 only to pay:

- 1           (1)    Costs of constructing capital improvements including, and limited to, any of
- 2                    the following:
- 3                    a.     Construction contract prices.
- 4                    b.     Surveying and engineering fees.
- 5                    c.     Land acquisition cost.
- 6                    d.     Principal and interest on bonds, notes, or other obligations issued by
- 7                                or on behalf of the local governmental unit to finance any costs for an
- 8                                item listed in sub-subdivisions a. through c. of this subdivision.
- 9           (2)    Professional fees incurred by the local governmental unit for preparation of
- 10                   the system development fee analysis.
- 11           (3)    If no capital improvements are planned for construction within five years or
- 12                   the foregoing costs are otherwise paid or provided for, then principal and
- 13                   interest on bonds, notes, or other obligations issued by or on behalf of a local
- 14                   governmental unit to finance the construction or acquisition of existing capital
- 15                   improvements.
- 16           (4)    Contractual obligations to another local government unit for capacity in
- 17                   facilities owned by that local government unit.

18       ...."

19           **SECTION 2.(d)** This section is effective when it becomes law. This section clarifies  
20 and restates the intent of existing law and applies to ordinances adopted before, on, and after the  
21 effective date.

22  
23 **EFFECTIVE DATE**

24           **SECTION 3.** Except as otherwise provided, this act is effective when it becomes  
25 law.