

2005-2006 PRELIMINARY CAPITAL IMPROVEMENT PLAN

INTRODUCTION AND SUMMARY

The Preliminary Capital Improvement Plan provides a forecast of capital investment needs and requests for Stanislaus County in the near and long term. The Capital Improvement Plan is a listing of project needs that have been identified generally requiring a one-time investment of public funds for acquisition, replacement or development of new equipment or facilities exceeding one hundred thousand dollars (\$100,000) in value. This preliminary listing of projects is provided to the Board of Supervisors for consideration and, based on the Board's direction, will provide a guideline for the prioritization and budgeting for project initiatives. Following review of this Preliminary Capital Improvement Plan by the Board of Supervisors, the consistency of this plan will be assessed relative to the County's General Plan in accordance with the California Environmental Quality Act (CEQA), reviewed by the County Planning Commission, and returned to the Board of Supervisors for final approval.

This Capital Improvement Plan is a dynamic planning document. Funding and other unique circumstances and opportunities may advance or delay any specific project's implementation. As a result, the projects listed in this plan are reviewed regularly and their status is updated depending on funding, Board of Supervisors review and approval, and other project conditions. Projects that were listed in the last published Capital Improvement Plan (for Fiscal Year 2003-2004) have been "carried over" into this project listing and updated.

Projects listed in the Preliminary Capital Improvement Plan are subject to the specific review and approval of the Board of Supervisors in regard to funding, the project concept, design or plan. Inclusion of anticipated projects in the Preliminary Capital Improvement Plan is critical to Stanislaus County's ability to forecast needs for future large projects. Inclusion of a project in the Capital Improvement Plan does not provide specific approval by the Board of Supervisors of a project's plan, schedule or funding.

The Capital Improvement Plan was last presented to the Board of Supervisors in the 2003-2004 Final Budget. Although the Capital Improvement Plan is normally updated annually, this update had been published later in the Fiscal Year and, as a result, included a two-year period from Fiscal Year 2003 through 2005. The Capital Improvement Plan for Fiscal Year 2005–2006 is still being reviewed at the department level and is anticipated to be presented to the Board of Supervisors by Fall 2005.

What is a Capital Project?

A capital project is a one-time expense attributed to acquisition, remodel, construction, demolition, or improvement of real property. Examples of capital projects may include: new construction of buildings, roads, bridges and infrastructure, land acquisition, renovation or remodeling, site development costs, etc. Generally, to be included in the CIP a project will have a cost exceeding \$100,000¹. Acquisition of vehicles, technology improvements, and other large capital expenditures may be included as well. Also included in the CIP are requests for significant contributions to be made to projects of other agencies, such as a fire station in the northern part of Stanislaus County.

Routine maintenance and other recurring efforts are not capital projects (although specific deferred maintenance items are included as an annual allocation). Painting, patching, pavement repairs, installation of new floorings, lighting, fences, wiring, etc. are considered to be maintenance efforts, unless these tasks are associated with the renovation of a facility for a new use.

¹ The dollar threshold for qualifying "capital improvement projects" was increased by State law on January 1, 2003 from \$75,000 to \$100,000. To make this Preliminary Capital Improvement Plan listing more useful as a planning tool, several projects under this threshold have been included for informational purposes.

This Preliminary Capital Improvement Plan is a 20-year forecast of capital needs and requests. A project's actual implementation date may vary dependent on the availability of funding. Stanislaus County frequently applies for grant funding for projects which would otherwise be deferred while awaiting sufficient funds. If grant (or other funding) becomes available for a specific project application, the project may be accelerated in this Preliminary Capital Improvement Plan and may be implemented sooner than anticipated at this time.

Project Categorization

Projects in the Preliminary Capital Improvement Plan are divided into one of four categories:

- A. **"Approved/Funded"** – Includes those projects that have either been approved by the Board or for which funding sources have been budgeted.
- B. **"Pending Project Implementation"** – Includes those projects that were either included in the 2003-2005 Preliminary Capital Improvement Plan or have been discussed with, but not necessarily approved by, the Board of Supervisors.
- C. **"Future Project - Master Planned"** – Includes those projects included in a Board approved master plan or the 1992 Public Facilities Fees Plan.
- D. **"Future Project - Pending Analysis"** – Includes proposed projects awaiting further Board direction, further business case justification, or identification of potential funding sources.

Generally, those projects which have been specifically reviewed and approved by the Board of Supervisors, and for which funding has been approved, are those projects which are most likely to be implemented within the next one-to-two years. Larger projects, including major roads and building projects, may extend over several years as planning, design, environmental review and construction are completed. Every effort is made to include "whole" projects in this plan, although some projects may require phased implementation.

Upgrading a Project's Prioritization by Category

Several factors are considered in the recommended categorization of projects. These factors are used to assess the potential for successful completion of the project and the relative importance of the project based on the priorities of the Board of Supervisors (see inset below.)

The following information for each project is collected:

Appropriation of Funds

- ◆ Has total funding for the project been identified?
- ◆ Has funding for the project been reviewed and approved by the Board of Supervisors?
- ◆ Are General Funds required for this project?
- ◆ Is this project eligible for full or partial use of Public Facilities Fees (Public Facilities Fees) or "growth impact fee" funding?
- ◆ Is this project's funding subject to award of grant or other private funds, which have not yet been received?
- ◆ Are there specific "funding opportunities" for this project that influence the implementation schedule or cost?

Project Need and Review

- ◆ Is this project identified as part of a more comprehensive needs assessment or master plan that has been approved by the Board of Supervisors? Has the Board of Supervisors accepted other justification for the need for this project?

- ◆ Does this project require environmental review, and has such review been completed?
- ◆ Is this project currently underway? Does this project require completion of another project effort; or, conversely, does another project require completion of this effort?

The Preliminary Capital Improvement Plan includes the capital investment cost for development of projects, but does not address the on-going operational (including staffing) and maintenance cost associated with the project. Resolution of these issues advances a project within the Capital Improvement Plan timeline. Inclusion of a project in the Capital Improvement Plan does not in and of itself constitute final project approval. Each project, or grouping of projects (like road projects), require a specific implementation and financing plan, possible CEQA review, and separate Board of Supervisors' approval. New requests, as in the Category D above – “Future Project – Pending Analysis”, are mostly new requests for which a needs assessment or feasibility study will be conducted or for which financing has not yet been identified.

Board Priorities

A safe community
A healthy community
A strong local economy
Effective partnerships
A strong agricultural economy/heritage
A well-planned infrastructure
Efficient delivery of public services

Within each category, projects have been grouped according to their functional areas as displayed in the Final Budget. These four areas are Fiscal General Services, Criminal Justice/Public Protection, Public Resources, and Human Services. A summary of projects included in 2005-2006 Preliminary Capital Improvement Plan is provided beginning on the next page.

2005-2006 CAPITAL IMPROVEMENT PLAN SUMMARY PROJECT LIST

APPROVED/FUNDED PROJECTS

Fiscal General Services

CIP Number	ProjectTitle	
2001.011	Gallo Arts Center	\$32,322,000
2001.015	Downtown/District Attorney Office Building & Parking Garage	20,888,797
Total	Fiscal General Services	\$53,210,797

Criminal Justice/Public Protection

CIP Number	ProjectTitle	
2002.028	Radio System Upgrade for Interoperability	\$250,000
2002.036	Juvenile Hall Redesign of Two Housing Units	650,000
2002.383	New Animal Services Facility Needs Assessment and Plan	200,000
Total	Criminal Justice/Public Protection	\$1,100,000

Public Resources

CIP Number	ProjectTitle	
2002.043	Robertson Road Sewer and Storm Drain Main Improvements	\$3,000,000
2002.045	Salida Storm Drain Improvements	10,000,000
2002.047	Shackelford Sewer, Storm Drain, Sidewalk Improvements	8,171,000
2002.050	Denair Water System Improvements*	75,000
2002.052	Agricultural Center Perimeter Parking and Road	280,000
2002.065	Paradise School Park Development	90,000
2002.066	Various Park Upgrades and ADA Improvements	468,000
2002.083	La Grange Off Highway Vehicle Park Well	25,000
2002.084	Frank Raines Off Highway Vehicle Park Fence	50,000
2002.262	Purchase of Bus Stop Facilities: 2002-2003	335,634
2002.294	Albers Road Widening: SR 132 to Warnerville Road	8,250,000
2002.308	Sperry Road Widening; Baldwin Road to Interstate 5	2,500,000
2002.310	Albers Road at Claribel Road Traffic Signals	120,000
2002.312	Albers Road at Patterson Road and Oakdale-Waterford Hwy Traffic	120,000
2002.386	Abbie Street and South Avenue Curb and Gutter	1,475,000
Total	Public Resources	\$34,959,634

Human Services

CIP Number	ProjectTitle	
2002.015	Stanislaus Behavioral Health Center Re-Roofing	\$90,000
2002.020	Stanislaus Behavioral Health Center Chiller Replacement	200,000
2003.006	Medical Arts Building Renovation	100,000
Total	Human Services	\$390,000

Total: Approved/Funded **\$89,660,431**

PENDING IMPLEMENTATION PROJECTS

Fiscal General Services

CIP Number	ProjectTitle	
2001.016	Waterford Partnership Facility	\$5,185,000
2001.017	Turlock Regional Library	6,000,000
2002.350	Crows Landing Air Facility Runway Improvements	550,000
Total	Fiscal General Services	\$11,735,000

Criminal Justice/Public Protection

CIP Number	ProjectTitle	
2002.352	Honor Farm Facility Emergency Backup Power	\$100,000
2002.353	Sheriff's Operations Center and Kitchen Emergency Backup Power	520,000
Total	Criminal Justice/Public Protection	\$620,000

Public Resources

CIP Number	ProjectTitle	
2002.059	East Oakdale Park Acquisition	\$900,000
2002.068	Turlock Lake Fishing Access Development	465,000
2002.082	Woodward Reservoir Park Improvements	3,000,000
2002.297	Crows Landing Road Widening: SR 33 to Whitmore Avenue	17,100,000
2002.309	West Main Avenue Widening: Poplar Avenue to Washington Road	6,400,000
Total	Public Resources	\$27,865,000

Human Services

CIP Number	ProjectTitle	
2002.016	Stanislaus Recovery Center Child Care Center	\$800,000
Total	Human Services	\$800,000

Total: Pending Implementation \$41,020,000

FUTURE PROJECT/MASTER PLANNED PROJECTS

Fiscal General Services

CIP Number	ProjectTitle	
2001.022	Modesto Main Library Remodel	\$7,000,000
2002.002	Patterson Branch Library Replacement Facility	3,750,000
2002.006	Ceres New Regional Library	7,645,000
2002.007	Oakdale Library Expansion	3,750,000
2002.008	Riverbank Branch Library Expansion	3,750,000
2002.009	New Northeast Regional Library	7,645,000
2002.246	Information Technology Strategy Implementation	9,700,000
Total	Fiscal General Services	\$43,240,000

Criminal Justice/Public Protection

CIP Number	ProjectTitle	
2002.037	Juvenile Hall Renovation of Outdoor/Covered Recreation Areas	\$826,000
2002.039	Juvenile Hall Booking/Intake/Reception Areas Redesign/Renovation	877,250
2002.040	Juvenile Hall New Commitment Facility	12,655,920
2002.109	Juvenile Courtroom and Juvenile Hall Building Entry Remodel	2,781,200
2002.357	Jail Core Building	50,000,000
2005.001	New Coroner-Public Guardian Facility	12,000,000
Total	Criminal Justice/Public Protection	\$79,140,370

Public Resources

CIP Number	ProjectTitle	
2002.046	Keyes Storm Drain Improvements	\$15,000,000
2002.048	Airport District Sewer, Storm Drain, Sidewalk Improvements	7,500,000
2002.049	Empire Storm Drain and Sidewalk Improvements	15,000,000
2002.073	La Grange River Frontage Acquisition	18,000
2002.074	Shackelford Park Property Acquisition	60,000
2002.075	Tuolumne River Park Property Acquisition	354,219
2002.076	East Oakdale Park Planning, Design and Development	1,300,000
2002.079	New Salida Park Development	1,500,000
2002.080	Fairview Park Rehabilitation	478,830
2002.081	Woodward Reservoir Park Concession Improvements	600,000
2002.085	Modesto Reservoir Park Improvements	2,000,000
2002.086	Fox Grove Fishing Access/Hiking Trails and ADA Picnic Facilities	200,000
2002.087	Las Palmas Fishing Access and Riparian Restoration	150,000
2002.088	New Neighborhood Park Property Acquisition, Design and Development	700,000
2002.089	Hickman Neighborhood Park Property Acquisition and Development	350,000
2002.091	Tuolumne River Access Development	300,000
2002.092	Riverdale Fishing Access Development	282,500
2002.093	Shiloh Fishing Access Development	350,000
2002.095	Burbank Paradise Park Improvements	120,000
2002.096	Hatch Park Improvements	1,000,000
2002.097	Frank Raines Regional Park Upgrade	2,000,000
2002.099	New South County Regional Park Property Acquisition	3,000,000
2002.100	Mono Park Improvements	500,000
2002.101	Parklawn Park Improvements	500,000
2002.102	Fairview Park Improvements	600,000
2002.103	Laird Regional Park Improvements	1,000,000
2002.104	Delta Mendota Canal Park Improvements	200,000
2002.105	Neil Hanson Fishing Access Improvements	350,000
2002.106	Orestimba Creek Fishing Access Improvements	350,000
2002.255	Building Maintenance/Deferred Maintenance Program	300,000
2002.256	Building Maintenance/Deferred Maintenance Program	300,000
2002.257	Building Maintenance/Deferred Maintenance Program	300,000
2002.258	Building Maintenance/Deferred Maintenance Program	300,000
2002.266	Bus Maintenance Facility	5,000,000
2002.295	Carpenter Road Widening: West Main to Whitmore Avenue	6,550,000
2002.296	Claus Road Widening: Terminal Avenue to Townsend Road	3,100,000
2002.298	East Avenue Widening: Daubenberger Road to Gratton Road	1,400,000
2002.300	Geer Road Widening: Taylor Road to SR 132	8,250,000
2002.301	Golden State Boulevard Widening: Taylor Road to Keyes Road	1,200,000
2002.302	Hatch Road Widening: Faith Home Road to Santa Fe Avenue	1,650,000
2002.303	Keyes Road Widening: Faith Home Road to Foote Road	200,000

2002.305	McHenry Avenue Widening: Ladd Road to San Joaquin County	8,300,000
2002.307	Santa Fe Avenue Widening: Keyes Road to Tuolumne River	9,300,000
2002.311	Albers Road at Milnes Road Traffic Signals	120,000
2002.317	Carpenter Road at Grayson Road Traffic Signals	120,000
2002.318	Carpenter Road at Keyes Road Traffic Signals	120,000
2002.319	Carpenter Road at West Main Avenue Traffic Signals	120,000
2002.320	Central Avenue at West Main Avenue Traffic Signals	120,000
2002.322	Crows Landing Road at Grayson Road Traffic Signals	120,000
2002.323	Crows Landing Road at Keyes Road Traffic Signals	120,000
2002.324	Crows Landing Road at West Main Avenue Traffic Signals	120,000
2002.326	Crows Landing Road at SR 132 Traffic Signals	60,000
2002.328	Faith Home Road at Keyes Road Traffic Signals	120,000
2002.329	Faith Home Road at West Main Avenue Traffic Signals	120,000
2002.330	Geer Road at Hatch Road Traffic Signals	120,000
2002.331	Geer Road at Keyes Road Traffic Signals	120,000
2002.332	Geer Road at Santa Fe Avenue Traffic Signals	120,000
2002.334	Geer Road at Whitmore Road Traffic Signals	120,000
2002.336	Keyes Road at SR 99 Traffic Signals	120,000
2002.338	McHenry Avenue at Ladd Road Traffic Signals	120,000
2002.341	Santa Fe Avenue at East Avenue Traffic Signals	120,000
2002.342	Santa Fe Avenue at Hatch Road Traffic Signals	120,000
2002.343	Santa Fe Avenue at Keyes Road Traffic Signals	120,000
Total	Public Resources	\$104,253,549

Total: Future Project/Master Planned \$226,633,919

FUTURE PROJECT/PENDING ANALYSIS PROJECTS

Fiscal General Services

CIP Number	ProjectTitle	
2002.108	Elections Warehouse/Office Improvements	\$50,000
Total	Fiscal General Services	\$50,000

Criminal Justice/Public Protection

CIP Number	ProjectTitle	
2002.010	New Animal Services Facility and Barn Development	\$6,050,000
2002.011	Animal Training and Compliance Center	500,000
2002.013	Animal Services Hospital	2,000,000
2002.026	Video Conferencing/Web Casting	270,000
2002.027	Emergency Operations Ctr Mgmt System/Internet Based Management	120,000
2002.354	Jail and Sheriff's Operations Center Security Electronics	300,000
2002.355	Jail Inmate Program Building Needs Assessment Update	200,000
2002.356	Patterson Joint City-County Law Enforcement Facility	1,000,000
Total	Criminal Justice/Public Protection	\$10,440,000

Public Resources

CIP Number	ProjectTitle	
2002.044	West Modesto Sewer, Storm Drain, Sidewalk Infrastructure	\$20,000,000
2002.260	Purchase of 40-Foot CNG Buses: 2012-2013	900,000
2002.261	Purchase of 40-Foot CNG Buses: 2013-2014	3,200,000

2002.263	Purchase of Bus Stop Facilities: 2009-2010	50,000
2002.264	Purchase of Bus Stop Facilities: 2016-2017	30,000
2002.265	Replacement of 40-Foot Bus: 2009-2010	400,000
2002.267	Purchase of 30-Foot CNG Paratransit Buses: 2008-2009	1,000,000
2002.268	Purchase of 30-Foot CNG Paratransit Buses: 2015-2016	200,000
2002.269	Purchase of 30-Foot CNG Paratransit Buses: 2017-2018	600,000
2002.270	Purchase of 30-Foot CNG Paratransit Buses: 2018-2019	600,000
2002.271	New Bus Passenger Transfer Facility #1	1,500,000
2002.272	New Bus Passenger Transfer Facility #2	5,000,000
2002.273	Replacement of 30-Foot Buses: 2011-2012	1,500,000
2002.284	Interstate 5 at Sperry Road Interchange	33,000,000
2002.299	Faith Home Road Widening: Keyes Road to Redwood Road	2,450,000
2002.314	Albers Road at SR 132 Traffic Signals	60,000
2002.316	Carpenter Road at Crows Landing Road Traffic Signals	120,000
2002.327	Dillwood Road at SR 108/120 Traffic Signals	60,000
2002.333	Geer Road at Service Road Traffic Signals	120,000
2002.337	Lester Road at Monte Vista Avenue and Main Street Traffic Signals	120,000
2002.344	Santa Fe Avenue at Main Street Traffic Signals	120,000
2002.345	Santa Fe Avenue at Service Road Traffic Signals	120,000
2002.346	Stearns Road at SR 108/132 Traffic Signals	60,000

Total Public Resources \$71,210,000

Human Services

CIP Number ProjectTitle

2002.017	Stanislaus Recovery Center Kitchen	\$750,000
2002.018	Behavioral Health and Recovery Services New Administrative Office	13,250,000
2002.022	Stanislaus Behavioral Health Center Expansion	3,500,000
2002.023	Behavioral Health and Recovery Services Warehouse/Offices	500,000
2002.024	Old Hospital Building Demolition at Stanislaus Recovery Center	2,000,000
2002.054	Westside Community Service Facility	2,876,400
2002.055	Downtown Modesto CSA/BHRS Customer Service Center	6,367,500
2002.056	Family Service Facility Expansion	7,540,000
2002.057	Family Services Facility Security Upgrades	300,000
2002.058	Oakdale/Riverbank New Community Services Facility	2,735,000
2002.241	Turlock Medical Office Facility Replacement	7,993,500

Total Human Services \$47,812,400

Total: Future Project/Pending Analysis \$129,512,400

Total – All Capital Improvement Plan Projects \$486,826,750